

Rep. Ron Sandack

15

16

(b)

Filed: 4/20/2015

09900HB0397ham004 LRB099 05952 SXM 34097 a 1 AMENDMENT TO HOUSE BILL 397 2 AMENDMENT NO. . Amend House Bill 397, AS AMENDED, by 3 replacing everything after the enacting clause with the 4 following: "Section 5. The School Code is amended by changing Sections 5 6 27A-7.5, 27A-8, 27A-9, and 27A-11.5 as follows: 7 (105 ILCS 5/27A-7.5) Sec. 27A-7.5. State Charter School Commission. 8 (a) A State Charter School Commission is established as an 9 10 independent commission with statewide chartering jurisdiction 11 and authority. The Commission shall be under the State Board 12 for administrative purposes only. 13 (a-5) The State Board shall provide administrative support to the Commission as needed. 14

high-quality charter schools throughout this

The Commission is responsible for authorizing

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

particularly schools designed to expand opportunities for at-risk students, consistent with the purposes of this Article.

- (c) The Commission shall consist of 9 members, appointed by the State Board. The State Board shall make these appointments from a slate of candidates proposed by the Governor, within 60 days after the effective date of this amendatory Act of the 97th General Assembly with respect to the initial Commission members. In making the appointments, the State Board shall ensure statewide geographic diversity among Commission members. The Governor shall propose a slate of candidates to the State Board within 60 days after the effective date of this amendatory Act of the 97th General Assembly and 60 days prior to the expiration of the term of a member thereafter. If the Governor fails to timely propose a slate of candidates according to the provisions of this subsection (c), then the State Board may appoint the member or members of the Commission.
- (d) Members appointed to the Commission shall collectively possess strong experience and expertise in public and nonprofit governance, management and finance, public school leadership, higher education, assessments, curriculum and instruction, and public education law. All members of the Commission shall have demonstrated understanding of and a commitment to public education, including without limitation charter schooling. At least 3 members must have past experience with urban charter schools.

- (e) To establish staggered terms of office, the initial term of office for 3 Commission members shall be 4 years and thereafter shall be 4 years; the initial term of office for another 3 members shall be 3 years and thereafter shall be 4 years; and the initial term of office for the remaining 3 members shall be 2 years and thereafter shall be 4 years. The initial appointments must be made no later than October 1, 2011.
 - (f) Whenever a vacancy on the Commission exists, the State Board shall appoint a member for the remaining portion of the term.
 - (g) Subject to the State Officials and Employees Ethics Act, the Commission is authorized to receive and expend gifts, grants, and donations of any kind from any public or private entity to carry out the purposes of this Article, subject to the terms and conditions under which they are given, provided that all such terms and conditions are permissible under law. Funds received under this subsection (g) must be deposited into the State Charter School Commission Fund.
 - The State Charter School Commission Fund is created as a special fund in the State treasury. All money in the Fund shall be used, subject to appropriation, by the State Board, acting on behalf and with the consent of the Commission, for operational and administrative costs of the Commission.
- Subject to appropriation, any funds appropriated for use by the State Board, acting on behalf and with the consent of the

- 1 Commission, may be used for the following purposes, without 2 limitation: personal services, contractual services, and other 3 operational and administrative costs. The State Board is 4 further authorized to make expenditures with respect to any
- 5 other amounts deposited in accordance with law into the State
- 6 Charter School Commission Fund.

8

9

10

11

12

25

- (g-5) Funds or spending authority for the operation and administrative costs of the Commission shall be appropriated to the State Board in a separate line item. The State Superintendent of Education may not reduce or modify the budget of the Commission or use funds appropriated to the Commission without the approval of the Commission.
- 13 (h) The Commission shall operate with dedicated resources 14 and staff qualified to execute the day-to-day responsibilities 15 of charter school authorizing in accordance with this Article. 16 The Commission may employ and fix the compensation of such employees and technical assistants as it deems necessary to 17 carry out its powers and duties under this Article, without 18 19 regard to the requirements of any civil service or personnel 20 statute; and may establish and administer standards of 21 classification of all such persons with respect to their 22 compensation, duties, performance, and tenure and enter into 23 contracts of employment with such persons for such periods and 24 on such terms as the Commission deems desirable.
 - (i) Every 2 years, the Commission shall provide to the State Board and local school boards a report on best practices

5

6

7

8

- in charter school authorizing, including without limitation 1 evaluating applications, oversight of charters, and renewal of 2 charter schools. 3
 - (j) The Commission may charge a charter school that it authorizes a fee, not to exceed 3% of the revenue provided to the school, to cover the cost of undertaking the ongoing administrative responsibilities of the eliqible chartering authority with respect to the school. This fee must be deposited into the State Charter School Commission Fund.
- 10 (k) Any charter school authorized by the State Board prior 11 to this amendatory Act of the 97th General Assembly shall have its authorization transferred to the Commission upon a vote of 12 13 the State Board, which shall then become the school's 14 authorizer for all purposes under this Article. However, in no 15 case shall such transfer take place later than July 1, 2012. At 16 this time, all of the powers, duties, assets, liabilities, contracts, property, records, and pending business of the State 17 Board as the school's authorizer must be transferred to the 18 Commission. Any charter school authorized by a local school 19 20 board or boards may seek transfer of authorization to the 21 Commission during its current term only with the approval of the local school board or boards. At the end of its charter 22 23 term, a charter school authorized by a local school board or 24 boards must reapply to the board or boards before it may apply 25 for authorization to the Commission under the terms of this 26 amendatory Act of the 97th General Assembly.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

On the effective date of this amendatory Act of the 97th General Assembly, all rules of the State Board applicable to matters falling within the responsibility of the Commission shall be applicable to the actions of the Commission. The Commission shall thereafter have the authority to propose to the State Board modifications to all rules applicable to matters falling within the responsibility of the Commission. The State Board shall retain rulemaking authority for the Commission, but shall work jointly with the Commission on any proposed modifications. Upon recommendation of proposed rule modifications by the Commission and pursuant to the Illinois Administrative Procedure Act, the State Board shall consider such changes within the intent of this amendatory Act of the 97th General Assembly and grant any and all changes consistent with that intent.

(1) (Blank). The Commission shall have the responsibility to consider appeals under this Article immediately upon appointment of the initial members of the Commission under subsection (c) of this Section. Appeals pending at the time of initial appointment shall be determined by the Commission; the Commission may extend the time for review as necessary for thorough review, but in no case shall the extension exceed the time that would have been available had the appeal been submitted to the Commission on the date of appointment of its initial members. In any appeal filed with the Commission under this Article, both the applicant and the school district in

- 1 which the charter school plans to locate shall have the right
- 2 to request a hearing before the Commission. If more than one
- 3 entity requests a hearing, then the Commission may hold only
- 4 one hearing, wherein the applicant and the school district
- 5 shall have an equal opportunity to present their respective
- 6 positions.
- 7 (Source: P.A. 97-152, eff. 7-20-11; 97-641, eff. 12-19-11;
- 8 97-1156, eff. 1-25-13.)
- 9 (105 ILCS 5/27A-8)
- 10 Sec. 27A-8. Evaluation of charter proposals.
- 11 (a) This Section does not apply to a charter school
- 12 established by referendum under Section 27A-6.5. In evaluating
- any charter school proposal submitted to it, the local school
- 14 board and the Commission shall give preference to proposals
- 15 that:
- 16 (1) demonstrate a high level of local pupil, parental,
- community, business, and school personnel support;
- 18 (2) set rigorous levels of expected pupil achievement
- and demonstrate feasible plans for attaining those levels
- of achievement; and
- 21 (3) are designed to enroll and serve a substantial
- 22 proportion of at-risk children; provided that nothing in
- 23 the Charter Schools Law shall be construed as intended to
- 24 limit the establishment of charter schools to those that
- 25 serve a substantial portion of at-risk children or to in

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

1 restrict, limit, or discourage any manner the establishment of charter schools that enroll and serve 2 3 other pupil populations under а nonexclusive. 4 nondiscriminatory admissions policy.

(b) In the case of a proposal to establish a charter school by converting an existing public school or attendance center to charter school status, evidence that the proposed formation of the charter school has received majority support from certified teachers and from parents and guardians in the school or attendance center affected by the proposed charter, and, if applicable, from a local school council, shall be demonstrated by a petition in support of the charter school signed by certified teachers and a petition in support of the charter school signed by parents and quardians and, if applicable, by a vote of the local school council held at a public meeting. In the case of all other proposals to establish a charter school, evidence of sufficient support to fill the number of pupil seats set forth in the proposal may be demonstrated by a petition in support of the charter school signed by parents and guardians of students eligible to attend the charter school. In all cases, the individuals, organizations, or entities who initiate the proposal to establish a charter school may elect, in lieu of including any petition referred to in this subsection as a part of the proposal submitted to the local school board or the Commission, to demonstrate that the charter school has received the support referred to in this subsection

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- 1 by other evidence and information presented at the public meeting that the local school board is required to convene 2 under this Section. 3
 - (c) A charter school applicant must determine whether he or she will apply to the local school board or to the Commission. Within 45 days of receipt of a charter school proposal, the local school board shall convene a public meeting to obtain information to assist the board in its decision to grant or deny the charter school proposal. A local school board may develop its own process for receiving charter school proposals on an annual basis that follows the same timeframes as set forth in this Article. Final decisions of a local school board are subject to judicial review under the Administrative Review Law. Only after the local school board process is followed may a charter school applicant appeal to the Commission.
 - (d) Notice of the public meeting required by this Section shall be published in a community newspaper published in the school district in which the proposed charter is located and, if there is no such newspaper, then in a newspaper published in the county and having circulation in the school district. The notices shall be published not more than 10 days nor less than 5 days before the meeting and shall state that information regarding a charter school proposal will be heard at the meeting. Copies of the notice shall also be posted at appropriate locations in the school or attendance center proposed to be established as a charter school, the public

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- schools in the school district, and the local school board 1 2 office. If 45 days pass without the local school board holding a public meeting, then the charter applicant may submit the 3 4 proposal to the Commission, where it must be addressed in 5 accordance with the provisions set forth in subsection (q) of 6 this Section.
 - (e) Within 30 days of the public meeting, the local school board shall vote, in a public meeting, to either grant or deny the charter school proposal. If the local school board has not voted in a public meeting within 30 days after the public meeting, then the charter applicant may submit the proposal to the Commission, where it must be addressed in accordance with the provisions set forth in subsection (q) of this Section.
 - (f) Within 7 days of the public meeting required under subsection (e) of this Section, the local school board shall file a report with the State Board granting or denying the proposal. If the local school board has approved the proposal, within 30 days of receipt of the local school board's report, the State Board shall determine whether the approved charter proposal is consistent with the provisions of this Article and, if the approved proposal complies, certify the proposal pursuant to Section 27A-6.
 - (g) (Blank). If the local school board votes to deny the proposal, then the charter school applicant has 30 days from the date of that vote to submit an appeal to the Commission. In such instances or in those instances referenced in subsections

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1 (e) of this Section, the Commission 2 same process and be subject to the same timelines for review 3 the local school board.

- (h) If a charter school applicant's proposal is denied by either the local school board or the Commission, the charter applicant must wait a year from the date of the submission to reapply. The Commission may approve a charter school proposal submitted to it in accordance with subsection (d), (e), or (i) of this Section The Commission may reverse a local school board's decision to deny a charter school proposal if the Commission finds that the proposal (i) is in compliance with this Article and (ii) is in the best interests of the students the charter school is designed to serve. Final decisions of the Commission are subject to judicial review under the Administrative Review Law.
- (i) In the case of a charter school proposed to be jointly authorized by 2 or more school districts, the local school boards may unanimously deny the charter school proposal with a statement that the local school boards are not opposed to the charter school, but that they yield to the Commission in light of the complexities of joint administration, in which case the charter applicant may submit the proposal to the Commission, where it must be addressed in accordance with the provisions set forth in subsection (g) of this Section.
- 25 (Source: P.A. 96-105, eff. 7-30-09; 96-734, eff. 8-25-09;
- 96-1000, eff. 7-2-10; 97-152, eff. 7-20-11.) 26

(105 ILCS 5/27A-9) 1

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

- Sec. 27A-9. Term of charter; renewal.
- 3 (a) A charter may be granted for a period not less than 5 and not more than 10 school years. A charter may be renewed in 4 incremental periods not to exceed 5 school years. 5
 - (b) A charter school renewal proposal submitted to the local school board or the Commission, as the chartering entity, shall contain:
 - (1) A report on the progress of the charter school in achieving the goals, objectives, pupil performance standards, content standards, and other terms of the initial approved charter proposal; and
 - (2) A financial statement that discloses the costs of administration, instruction, and other spending categories for the charter school that is understandable to the general public and that will allow comparison of those costs to other schools or other comparable organizations, in a format required by the State Board.
 - (c) A charter may be revoked or not renewed if the local school board or the Commission, as the chartering entity, clearly demonstrates that the charter school did any of the following, or otherwise failed to comply with the requirements of this law:
- 24 (1) Committed a material violation of any of the 25 conditions, standards, or procedures set forth in the

1 charter.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

- (2) Failed to meet or make reasonable progress toward achievement of the content standards or pupil performance standards identified in the charter.
- (3) Failed to meet generally accepted standards of fiscal management.
- (4) Violated any provision of law from which the charter school was not exempted.

In the case of revocation, the local school board or the Commission, as the chartering entity, shall notify the charter school in writing of the reason why the charter is subject to revocation. The charter school shall submit a written plan to the local school board or the Commission, whichever is applicable, to rectify the problem. The plan shall include a timeline for implementation, which shall not exceed 2 years or the date of the charter's expiration, whichever is earlier. If the local school board or the Commission, as the chartering entity, finds that the charter school has failed to implement the plan of remediation and adhere to the timeline, then the chartering entity shall revoke the charter. Except situations of an emergency where the health, safety, or education of the charter school's students is at risk, the revocation shall take place at the end of a school year. Nothing in this amendatory Act of the 96th General Assembly shall be construed to prohibit an implementation timetable that is less than 2 years in duration.

1 (d) (Blank).

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (e) The Commission may approve an application for a charter submitted to it in accordance with this Article Notice of a local school board's decision to deny, revoke or not to renew a charter shall be provided to the Commission and the State Board. The Commission may reverse a local board's decision if the Commission finds that the charter school or charter school proposal (i) is in compliance with this Article, and (ii) is in the best interests of the students it is designed to serve. The Commission may condition approval of a charter school application The Commission may condition the granting of an appeal on the acceptance by the charter school of funding in an amount less than that requested in the proposal submitted to the local school board. Final decisions of the Commission are shall be subject to judicial review under the Administrative Review Law.
- (f) Notwithstanding other provisions of this Article, if the Commission approves an application for a charter submitted to it in accordance with this Article or on appeal reverses a local board's decision or if a charter school is approved by referendum under Section 27A-6.5 of this Code, the Commission shall act as the authorized chartering entity for the charter school. The Commission shall execute a approve the charter agreement and shall perform all functions under this Article otherwise performed by the local school board. The State Board shall determine whether the charter proposal approved by the

17

- 1 Commission is consistent with the provisions of this Article and, if the approved proposal complies, certify the proposal 2 pursuant to this Article. The State Board shall report the 3 4 aggregate number of charter school pupils resident in a school 5 district to that district and shall notify the district of the amount of funding to be paid by the State Board to the charter 6 school enrolling such students. The Commission shall require 7 the charter school to maintain accurate records of daily 8 9 attendance that shall be deemed sufficient to file claims under 10 Section 18-8.05 notwithstanding any other requirements of that 11 Section regarding hours of instruction and certification. The State Board shall withhold from funds 12 13 otherwise due the district the funds authorized by this Article 14 to be paid to the charter school and shall pay such amounts to 15 the charter school.
 - (q) For charter schools authorized by the Commission, the Commission shall quarterly certify to the State Board the student enrollment for each of its charter schools.
- (h) For charter schools authorized by the Commission, the 19 20 State Board shall pay directly to a charter school any federal or State aid attributable to a student with a disability 21 22 attending the school.
- 23 (i) The Commission has no authority under subsection (e) of this Section to approve a charter school proposal that has been 24 25 denied by the local school board.
- (Source: P.A. 97-152, eff. 7-20-11; 98-739, eff. 7-16-14.) 26

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

(105 ILCS 5/27A-11.5)

Sec. 27A-11.5. State financing. The State Board of Education shall make the following funds available to school districts and charter schools:

(1) From a separate appropriation made to the State Board for purposes of this subdivision (1), the State Board shall make transition impact aid available to school districts that approve a new charter school or that have funds withheld by the State Board to fund a new charter school that is chartered by the Commission. The amount of the aid shall equal 90% of the per capita funding paid to the charter school during the first year of its initial charter term, 65% of the per capita funding paid to the charter school during the second year of its initial term, and 35% of the per capita funding paid to the charter school during the third year of its initial term. This transition impact aid shall be paid to the local school board in equal quarterly installments, with the payment of the installment for the first quarter being made by August 1st immediately preceding the first, second, and third years of the initial term. The district shall file an application for this aid with the State Board in a format designated by the State Board. If the appropriation is insufficient in any year to pay all approved claims, the impact aid shall be prorated. However, for fiscal year

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

2004, the State Board of Education shall pay approved claims only for charter schools with a valid charter granted prior to June 1, 2003. If any funds remain after these claims have been paid, then the State Board of Education may pay all other approved claims on a pro rata basis. Transition impact aid shall be paid beginning in the 1999-2000 school year for charter schools that are in the first, second, or third year of their initial term. Transition impact aid shall not be paid for any charter school that is proposed and created by one or more boards of education, as authorized under the provisions of Public Act 91-405.

- (2) From a separate appropriation made for the purpose of this subdivision (2), the State Board shall make grants to charter schools to pay their start-up costs of acquiring educational materials and supplies, textbooks, electronic textbooks and the technological equipment necessary to gain access to and use electronic textbooks, furniture, and other equipment needed during their initial term. The State Board shall annually establish the time and manner of application for these grants, which shall not exceed \$250 per student enrolled in the charter school.
- (3) The Charter Schools Revolving Loan Fund is created as a special fund in the State treasury. Federal funds, such other funds as may be made available for costs associated with the establishment of charter schools in

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

Illinois, and amounts repaid by charter schools that have received a loan from the Charter Schools Revolving Loan Fund shall be deposited into the Charter Schools Revolving Loan Fund, and the moneys in the Charter Schools Revolving Loan Fund shall be appropriated to the State Board and used to provide interest-free loans to charter schools. These funds shall be used to pay start-up costs of acquiring educational materials and supplies, textbooks, electronic textbooks and the technological equipment necessary to gain access to and use electronic textbooks, furniture, and other equipment needed in the initial term of the charter school and for acquiring and remodeling a suitable physical plant, within the initial term of the charter school. Loans shall be limited to one loan per charter school and shall not exceed \$250 per student enrolled in the charter school. A loan shall be repaid by the end of the initial term of the charter school. The State Board may deduct amounts necessary to repay the loan from funds due to the charter school or may require that the local school board that authorized the charter school deduct such amounts from funds due the charter school and remit these amounts to the State Board, provided that the local school board shall not be responsible for repayment of the loan. The State Board may use up to 3% of the appropriation to contract with a non-profit entity to administer the loan program.

(4) A charter school may apply for and receive, subject

- to the same restrictions applicable to school districts, 1 2 any grant administered by the State Board that is available
- for school districts. 3
- 4 (5) Commission-authorized charter schools shall be 5 funded directly from general State aid payments in the amount of the number of pupils multiplied by the per capita 6
- 7 tuition charge.
- (Source: P.A. 98-739, eff. 7-16-14.) 8
- 9 Section 99. Effective date. This Act takes effect upon
- becoming law.". 10